Message Text

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INFO OCT-01 ISO-00 EA-10 HA-05 OMB-01 CIAE-00 PM-05 INR-10 L-03 ACDA-12 NSAE-00 PA-01 SS-15 SP-02 USIA-06 TRSE-00 NSC-05 DODE-00 IO-13 H-01 AID-05 FDRE-00 EB-08 /115 W

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E.O. 11652: GDS

TAGS: NATO, XG, SREF

SUBJECT: INDOCHINA REFUGEE SITUATION

REF: (A) ROME 0040, (B) 77 STATE 307048

SUMMARY, MFA OFFICIAL HAS PROVIDED US WITH RESPONSE TO OUR JANUARY 3 DEMARCHE ON INDOCHINA REFUGEE SITUATION. WHILE LISTING DOMESTIC PROBLEMS WHICH IMPACT ON ITALIAN DECISION, THE OFFICIAL STATED THAT THE PRIMARY OBSTACLE TO A POSITIVE ITALIAN RESPONSE IS THE LACK OF OFFICIAL FUNDS TO ESTABLISH A RESETTLEMENT PROGRAM. SHOULD THIS PROBLEM BE RESOLVED, HE INDICATED ITALIAN WILLINGNESS TO ACCEPT A CERTAIN NUMBER OF INDOCHINA REFUGEES, ALTHOUGH HE INDICATED THAT THE ITALIANS WOULD BE UNWILLING TO COMMIT THEMSELVES TO A PARTICULAR QUOTA. IN RESPONSE TO AN INTEREST IT EARLIER HAD EXPRESSED, THE VATICAN IS BEING INFORMED OF THE ITALIAN POSITION AND BEING ASKED TO ASSIST IN LOCATING AN ORGANIZATION WHICH MIGHT BE ABLE TO FUND A RESETTLEMENT PROGRAM. MEANWHILE, ITALIAN MERCHANT VESSELS ARE RECEIVING RENEWED INSTRUCTIONS TO PROVIDE ASSISTANCE TO REFUGEE BOATS IN DISTRESS. ACTION REQUESTED: IF DEEMED APPROPRIATE, DEPARTMENT MIGHT WISH TO AUTHORIZE CONFIDENTIAL.

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THE OFFICE OF THE PRESIDENT'S REPRESENTATIVE TO THE VATICAN TO DISCUSS THE ITALIAN POSITION WITH THE VATICAN. END SUMMARY.

1. THE ACTING DIRECTOR (CERULI) OF MFA'S OFFICE OF FAR EASTERN AFFAIRS PROVIDED EMBOFF MARCH 1 WITH THE ITALIAN REPLY TO OUR DEMARCHE ON INDOCHINESE REFUGEE SITUATION (REFTEL A). CERULI STATED THAT THE ITALIAN RESPONSE HAD

BEEN DRAWN UP IN A JOINT MEETING ATTENDED BY OFFICIALS OF THE PRIME MINISTER'S OFFICE, OF THE MINISTRY OF INTERIOR, OF THE MINISTRY OF MERCHANT MARINE, AND OF THE MFA.

- 2. CERULI DREW ATTENTION TO PROBLEMS WHICH IMPACT ON ITALY'S ABILITY TO CONSIDER TAKING A SIZABLE NUMBER OF ASIAN REFUGEES. THESE PROBLEMS ARE: THE GENERAL UNHEALTHY STATE OF THE ITALIAN ECONOMY; THE CURRENT UNEMPLOYMENT SIRUATION IN THE COUNTRY; THE NEED TO REPATRIATE AND ABSORB INTO THE ECONOMY ITALIAN REFUGEES FROM THE HORN OF AFRICA; THE PRESENCE IN THE COUNTRY OF SUBSTANTIAL NUMBERS OF SOVIET JEWISH REFUGEES, WHO, WHILE ESSENTIALLY IN TRANSIT, OFTEN REMAIN FOR EXTENDED PERIODS; AND THE CONTINUING FLOW OF REFUGEES, SOME OF ITALIAN BACKGROUND, FROM CHILE AND ARGENTINA.
- 3. CERULI THEN PROCEEDED TO DISCUSS WHAT HE TERMED TO BE THE MOST IMPORTANT FACTOR INFLUENCING ITALIAN THINKING. HE DESCRIBED THIS AS THE LACK OF ANY FUNDS TO PROVIDE FOR THE RESETTLEMENT OF REFUGEES FROM ASIA. THIS ARISES PRIMARILY AS A RESULT OF THE RESERVATION WHICH ITALY ATTACHED WHEN IT ADHERED TO THE GENEVA CONVENTION ON REFUGEES. THROUGH THE RESERVATION, ITALY INDICATED WILLINGNESS TO ALLOCATE FUNDS ONLY RPT ONLY TO REFUGEES FROM EUROPEAN COUNTRIES. (THE ONLY EXCEPTION TO THIS HAS BEEN A LIMITED NUMBER OF CHILEAN REFUGEES WHO SOUGHT CONFIDENTIAL

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ASYLUM IN THE ITALIAN EMBASSY IN SANTIAGO.)

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4. GIVEN THE FACT THAT THE LACK OF FUNDS APPEARED TO BE THE LARGEST IMPEDIMENT TO AN ITALIAN MOVE TO ACCEPT SOME INDOCHINESE REFUGEES, THE MFA REPRESENTATIVES ASKED WHETHER, IF SOME PRIVATE FUNDS COULD BE FOUND, A CONSENSUS COULD BE REACHED COMMITTING ITALY TO ACCEPT SOME REFUGEES WITHOUT ESTABLISHING A SPECIFIC OUOTA. THE INTERMINISTERIAL GROUP REACHTED FAVORABLY TO THIS. FURTHERMORE, SINCE THE PAPAL NUNCIO TO ITALY HAD EARLIER APPROACHED THE ITALIAN GOVERNMENT TO URGE IT TO ACCEPT SOME INDOCHINESE REFUGEES, IT WAS DECIDED TO SEND A REPLY TO HIM EXPRESSING READINESS TO ACT POSITIVELY AND SEEKING VATICAN ASSISTANCE IN LOCATING AN ORGANIZATION (PRESUMABLE CHURCH-SPONSORED) WHICH WOULD BE WILLING TO UNDERWRITE THE RESETTLEMENT COSTS. A LETTER TO THIS EFFECT IS BEING SENT TO THE PAPAL NUNCIO BY AN OFFICIAL OF THE MFA GENERAL DIRECTORATE FOR EMIGRATION AND SOCIAL AFFAIRS.

5. REGARDING REFUGEE BOATS IN DISTRESS, THE INTER-MINISTERIAL GROUP AUTHORIZED THE MINISTRY OF MERCHANT MARINE TO SEND A NOTICE TO ALL ITALIAN MARITIME CARRIERS URGING THEM TO PROVIDE MAXIMUM POSSIBLE ASSISTANCE. TO A RESERVATION RAISED OVER PROBLEMS CREATED BY THE POSSIBLE CONFIDENTIAL

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INABILITY OF ITALIAN SHIPS TO DISEMBARK BOAT REFUGEES AT PORTS IN ASIA, THE GROUP DECIDED THAT THE ITALIAN GOVERNMENT WOULD SEEK TO RESOLVE PROBLEMS THAT COULD RESULT FROM SUCH A SITUATION IN A FAVORABLE MANNER. CERULI NOTED, HOWEVER, THAT THE ITALIANS DO NOT HAVE MANY SHIPS OPERATING IN ASIAN WATERS.

6. COMMENT. IN PROVIDING THE ITALIAN REPLY TO
EMBOFF, CERULI SAID THAT THE RESULTS HAD BEEN MUCH MORE
POSITIVE THAN HE HAD ANTICIPATED. WE WOULD CONCUR IN
HIS ASSESSMENT. ESSENTIALLY, AN AGREEMENT HAS BEEN REACHED
TO ACCEPT A CERTAIN, UNSPECIFIED NUMBER OF REFUGEES
PROVIDED THAT A METHOD OF NON-GOVERNMENTAL FUNDING FOR
A RESETTLEMENT PROGRAM CAN BE WORKED OUT. AT THIS
JUNCTURE, THE DEPARTMENT MIGHT WISH TO INSTRUCT THE
OFFICE OF THE PRESIDENT'S REPRESENTATIVE TO THE VATICAN TO
APPROACH THE VATICAN TO ENCOURAGE IT TO BE RESPONSIVE TO THE
ITALIAN POSITION.HOLMES

	Sheryl P. Walter	Declassified/Released	US Department of State	EO Systematic Review	20 Mar 2014
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Message Attributes

Automatic Decaptioning: X Capture Date: 01 jan 1994 Channel Indicators: n/a

Current Classification: UNCLASSIFIED

Concepts: REFUGEE RESETTLEMENT, PROGRAMS (PROJECTS)

Control Number: n/a Copy: SINGLE Draft Date: 01 mar 1978 Decaption Date: 01 jan 1960 Decaption Note: Disposition Action: RELEASED Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW

Disposition Date: 20 Mar 2014 Disposition Event:

Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978ROME03842
Document Source: CORE

Document Unique ID: 00 Drafter: n/a

Enclosure: n/a Executive Order: GS Errors: N/A

Expiration: Film Number: D780096-0259 Format: TEL From: ROME

Handling Restrictions: n/a

Image Path: ISecure: 1

Legacy Key: link1978/newtext/t197803119/aaaadxeu.tel

Line Count: 168 Litigation Code IDs: Litigation Codes:

Litigation History: Locator: TEXT ON-LINE, ON MICROFILM

Message ID: 6cb1d1ba-c288-dd11-92da-001cc4696bcc

Office: ACTION EUR

Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a

Page Count: 4
Previous Channel Indicators: n/a Previous Classification: CONFIDENTIAL Previous Handling Restrictions: n/a Reference: 78 ROME 40, 77 STATE 307048

Retention: 0

Review Action: RELEASED, APPROVED Review Content Flags:

Review Date: 17 may 2005 Review Event: Review Exemptions: n/a

Review Media Identifier: Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

SAS ID: 3152925 Secure: OPEN Status: NATIVE

Subject: INDOCHINA REFUGEE SITUATION

TAGS: SREF, XG, NATO

To: STATE Type: TE

vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/6cb1d1ba-c288-dd11-92da-001cc4696bcc

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Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014